

National Wildlife Refuge Fund

Appropriations Language

For expenses necessary to implement the Act of October 17, 1978 (16 U.S.C. 715s), \$14,414,000. (Department of the Interior and Related Agencies Appropriations Act, 2004).

Authorizing Statutes

Refuge Revenue Sharing Act (16 U.S.C. 715s), as amended. Authorizes payments to be made to offset tax losses to counties in which Service fee and withdrawn public domain lands are located.

Alaska National Interest Lands Conservation Act (ANILCA), Section 1002 and Section 1008, 16 U.S.C. 3142 and 3148. These sections address the procedures for permitting oil and gas leases on the Arctic National Wildlife Refuge coastal plain (Section 1002) and other non-North Slope Federal lands in Alaska (Section 1008).

| National Wildlife Refuge Fund | 2003 Actual | 2004 Estimate | Uncontrollable & Related Charges (+/-) | Program Changes (+/-) | 2005 Budget Request | Change From 2004 (+/-) |
|---|----------------|------------------|---|-----------------------------|---------------------------|---------------------------------|
| Budget Authority Request \$(000) | 14,320 | 14,236 | - | - | 14,414 | +178 |
| Receipt Collections \$(000) | 6,985 | 6,300 | - | - | 6,400 | +100 |
| [Expenses for Sales] | [3,274] | [3,274] | - | - | [3,274] | - |
| [ANILCA Expenses] | [42] | [100] | - | - | [100] | - |
| [CAM] (see General Business Operations Expenses) | [402] | [TBD]* | - | - | [TBD]* | - |
| FTE | 28 | 28 | - | - | 28 | - |
| Total, National Wildlife Refuge Fund \$(000) | 21,305 | 20,536 | - | - | 17,814 | +278 |
| FTE | 28 | 28 | | | 28 | - |

* The Service is reviewing the Cost Allocation Methodology and will provide an FY 2005 budget proposal by April 15, 2004.

Program Overview

The *Refuge Revenue Sharing Act*, as amended, authorizes revenues and direct appropriations to be deposited into a special fund, the National Wildlife Refuge Fund (NWRF), and used for payments to counties in which lands are acquired in fee (fee land) or reserved from the public domain (reserved land) and managed by the Service. These revenues are derived from the sale or disposition of (1) products (e.g., timber and gravel); (2) other privileges (e.g., right-of-way and grazing permits); and/or (3) leases for public accommodations or facilities (e.g., oil and gas exploration and development) incidental to, and not in conflict with, refuge purposes.

The Act authorizes payments for Service-managed fee lands based on a formula contained in the Act that entitles counties to whatever is the highest of the following amounts: (1) 25 percent of the net

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receipts; (2) 3/4 of 1 percent of the fair market value; or (3) 75 cents per acre. Appraisals are updated every 5 years to determine the fair market value. The most recent appraisal cycle began in FY 2003 with about 175 appraisals conducted annually.

Fee land payments to the counties are typically based on the appraised value of each installation. However, for some counties 25 percent of the net receipts yields the highest entitlement amount and therefore, that amount is used for the revenue sharing payment. For example, 25 percent of timber sale receipts may be higher than the percentage of fair market value for some counties in California. If the net revenues are insufficient to make full payments for fee lands according to the formula contained in the Act, direct appropriations are authorized up to an amount equal to the difference between net receipts and full entitlement.

(Dollars in Thousands)

| National Wildlife Refuge Fund | 2003 Actual | 2004 Estimate | 2005 Estimate | Program Change (+/-) |
|---|----------------|------------------|------------------|-------------------------|
| Receipts / Expenses | | | | |
| Receipts Collected | 6,985 | 6,300 | 6,400 | +100 |
| Expenses for Sales | -2,872 | -3,274 | -3,274 | - |
| ANILCA Expenses | -42 | -100 | -100 | - |
| CAM | -402 | TBD* | TBD* | - |
| Net Receipts – available during the following year | 3,669 | 2,926 | 3,026 | +100 |
| Payments to Counties | | | | |
| Receipts Available - collected previous year | | 3,669 | 2,926 | -753 |
| Current Appropriation Request | | **14,236 | 14,414 | +177 |
| Total Available for Payments to Counties | | 17,905 | 17,340 | -576 |
| Entitlement Level | | 38,000 | 40,000 | +2,000 |
| Percent Payment | | 47% | 43% | -4% |

* The Service is reviewing the Cost Allocation Methodology and will provide a FY 2005 budget proposal by April 15, 2004.

** Appropriation reflects both FY 2004 post-rescission amounts of .646% and .59%.

The refuge revenue sharing payments that are made on **lands reserved from the public domain** and administered by the Service for fish and wildlife purposes are always 25 percent of the net receipts collected from the reserved land in the county. If no receipts are collected, no revenue sharing payment is made. However, the Bureau of Land Management (BLM) makes Payments in Lieu of Taxes (PILT) (31 U.S.C. 6901-6907) on all public domain lands, including Service-reserved land. The Service annually reports to the BLM all of our reserved land acres and the revenue sharing amount already paid on those acres. The BLM then calculates the PILT amount, subtracts the amount the Service has already paid, and makes the PILT payment to the community.

The *Refuge Revenue Sharing Act* also provides for the payment of certain expenses, for example, the field level expenses incurred in connection with revenue producing activities and the costs for appraisals that are conducted on installations every five years. Such expenses include:

- Salaries of foresters who cruise and mark timber for sale;
- Staff salaries and supplies associated with maintenance of fences in support of grazing;
- Costs associated with sale of surplus animals and collecting refuge share of furs and crops;
- Conducting land appraisals.

Sections 1008 and 1009 of the *Alaska National Interest Lands Conservation Act* (ANILCA), 16 U.S.C. 3148, address procedures for oil and gas leasing on non-North Slope Federal lands in Alaska. Title XI of the Act, 16 U.S.C. 3161, addresses the procedures for transportation and utility systems in and across the Alaska conservation system units. The cost to process an application or administer a permit relating to utility and transportation systems or seismic exploration is paid by the applicant and deposited in the NWRF for reimbursement to the Region.

According to current projections, payments to counties in FY 2005 will equal \$17,340,000, or 43 percent of the estimated full entitlement, based on appropriations of \$14,414,000 and \$2,926,000 of estimated receipts less expenses.

The National Wildlife Refuge Fund supports the draft DOI Strategic Plan through the Serving Communities Mission Goal, which is to protect lives, resources, and property. The program contributes to Intermediate Outcome Strategy 4: Promote Respect for Private Property/ Intermediate Outcome Measure: Payment in Lieu of Taxes (PILT).

2003 Program Performance Accomplishments

In FY 2003, Payments to Counties from receipts totaled \$3,669,000. The field level expenses associated with revenue-producing activities and the appraisal expenses in FY 2003 totaled \$2,872,000. In FY 2003, the expenses for processing and administering ANILCA applications and permits were \$42,000. This was the cost to complete environmental reviews and process applications for transportation and utility systems in Alaska in FY 2003. Because net revenues from the sale and disposition of products, privileges, and leases were insufficient to make the full payments counties were entitled to receive according to the formulas stipulated in the *Refuge Revenue Sharing Act*, the Service received \$14,237,000 in direct appropriations to supplement payments to counties.

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The following table highlights revenues generated in FY 2003. These funds, less expenses, will be used for payments to counties in FY 2004.

| Revenue Producing Activity | FY 2003 Receipts |
|---|-------------------------|
| Grazing | 1,036,226 |
| Hay | 419,535 |
| Forest Products | 1,125,706 |
| Mineral Resources - Oil and Gas | 2,919,642 |
| Mineral Resources - Sand and Gravel | 1,104 |
| Surplus Animal Disposal | 146,045 |
| Furbearers | 21,195 |
| Public Use Revenues (Concessions) | 217,330 |
| Public Use Revenues (User fees) | 416,560 |
| Other Special Use (Bee Hives, Raw Water) | 693,010 |
| ANILCA - Right of Way | -11,088 |
| Subtotal | 6,985,265 |
| FY 2003 Expenses for Sales | -2,872,000 |
| FY 2003 ANILCA Expenses | -42,000 |
| FY 2003 CAM | -402,000 |
| Total, FY 2004 Avail. for Payments to States | \$3,669,265 |

2004 Program Planned Program Performance

In FY 2004 the Service will combine \$3,669,000 in net receipts from FY 2003 with \$14,237,000 in appropriations to direct \$17,906,000 toward payments to counties, or approximately 47 percent of full entitlement.

2005 Program

In FY 2005 the Service expects to fund the National Wildlife Refuge Fund program at \$17,340,000. This includes \$14,414,000 in appropriated funds, an increase of \$180,000 above 2004, and \$2,926,000 in net receipts, a decrease of \$743,000.

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DEPARTMENT OF THE INTERIOR
FISH AND WILDLIFE SERVICE
NATIONAL WILDLIFE REFUGE FUND

| Program and Financing (in thousands of dollars) | | | |
|---|--------------------|----------------------|----------------------|
| Identification code 14-5091-0-2-806 | 2003 Actual | 2004 Estimate | 2005 Estimate |
| <u>Obligations by Program Activity:</u> | | | |
| 00.01 Expenses for sales | 2,862 | 3,274 | 3,274 |
| 00.02 Seismic exploration | 42 | 100 | 100 |
| 00.03 Payments to counties | 17,271 | 17,921 | 18,328 |
| 10.00 Total obligations | 20,175 | 21,307 | 21,714 |
| <u>Budgetary Resources Available for Obligation:</u> | | | |
| 21.40 Unobligated balance available, start of year | 3,048 | 4,185 | 3,426 |
| 22.00 New budget authority (gross) | 21,305 | 20,536 | 20,814 |
| 22.10 Resources available from recoveries of prior year obligations | 7 | 0 | 0 |
| 23.90 Total budgetary resources available for obligation | 24,360 | 24,721 | 24,240 |
| 23.95 New obligations (-) | -20,175 | -21,295 | -21,714 |
| 24.40 Unobligated balance available, end of year | 4,185 | 3,426 | 2,526 |
| <u>New Budget Authority (gross), Detail:</u> | | | |
| Current: | | | |
| 40.00 Appropriation (general fund) | 14,320 | 14,236 | 14,414 |
| 43.00 Appropriation (total) | 14,320 | 14,236 | 14,414 |
| Permanent: | | | |
| 60.25 Appropriation (special fund, indefinite) | 6,985 | 6,300 | 6,400 |
| 70.00 Total new budget authority (gross) | 21,305 | 20,536 | 20,814 |
| <u>Change in Unpaid Obligations:</u> | | | |
| Unpaid obligations, start of year: | | | |
| 72.40 Obligated balance, start of year | 451 | 631 | 2,800 |
| 73.10 New obligations | 20,175 | 21,295 | 21,714 |
| 73.20 Total outlays, gross (-) | -19,995 | -19,126 | -20,744 |
| 73.45 Adjustments in unexpired accounts (-) | 0 | 0 | 0 |
| 74.40 Obligated balance, end of year | 538 | 2,800 | 3,770 |
| <u>Outlays, (gross) Detail:</u> | | | |
| 86.90 Outlays from new current authority | 14,320 | 14,236 | 14,414 |
| 86.97 Outlays from new permanent authority | 2,096 | 1,890 | 1,920 |
| 86.98 Outlays from permanent balances | 3,579 | 3,000 | 4,410 |
| 87.00 Total, outlays (gross) | 19,995 | 19,126 | 20,744 |

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FISH AND WILDLIFE SERVICE
NATIONAL WILDLIFE REFUGE FUND

| Identification code 14-5091-0-2-806 | 2003 Actual | 2004 Estimate | 2005 Estimate |
|---|-------------|---------------|---------------|
| Net Budget Authority and Outlays | | | |
| 89.00 Budget authority | 21,305 | 20,536 | 20,814 |
| 90.00 Outlays | 19,995 | 19,126 | 20,744 |

| Object Classification (in thousands of dollars) | | | |
|---|-------------|---------------|---------------|
| Identification code 14-5091-0-2-806 | 2003 Actual | 2004 Estimate | 2005 Estimate |
| Direct Obligations: | | | |
| Personnel compensation: | | | |
| 11.1 Full-time permanent | 1,443 | 1,512 | 1,585 |
| 11.3 Other than full-time permanent | 43 | 45 | 47 |
| 11.5 Other personnel compensation | 24 | 25 | 26 |
| 11.9 Total personnel compensation | 1,510 | 1,582 | 1,658 |
| 12.1 Civilian personnel benefits | 394 | 413 | 433 |
| 21.0 Travel and transportation of persons | 71 | 72 | 73 |
| 22.0 Transportation of things | 8 | 8 | 8 |
| 23.3 Communications, utilities, and misc. charges | 65 | 66 | 67 |
| 24.0 Printing and reproduction | 5 | 5 | 5 |
| 25.2 Other services | 361 | 366 | 372 |
| 25.3 Purchase of goods and services from Gov't accounts | 3 | 3 | 3 |
| 25.4 Operation and maintenance of facilities | 34 | 34 | 34 |
| 25.6 Medical care | 2 | 2 | 2 |
| 25.7 Operation and maintenance of equipment | 26 | 26 | 27 |
| 26.0 Supplies and materials | 122 | 124 | 126 |
| 31.0 Equipment | 304 | 309 | 313 |
| 32.0 Land and structures | 0 | 0 | 0 |
| 41.0 Grants, subsidies, and contributions | 17,271 | 18,285 | 18,593 |
| 99.9 Total obligations | 20,175 | 21,295 | 21,714 |

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DEPARTMENT OF THE INTERIOR
 FISH AND WILDLIFE SERVICE
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| Personnel Summary | | | |
|--|------------------------|--------------------------|--------------------------|
| Identification code 14-5091-0-2-806 | 2003 Actual | 2004 Estimate | 2005 Estimate |
| <u>Direct:</u> | | | |
| Total compensable work years: | | | |
| Full-time equivalent employment | 28 | 28 | 28 |
| Average salary per FTE | 53,929 | 56,517 | 59,320 |

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